# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE

**FINANCIAL STATEMENTS** 

**JUNE 30, 2013 AND 2012** 



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE JUNE 30, 2013 AND 2012

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Black Hills Educational Benefits Cooperative
Sturgis, South Dakota

# Report on the Financial Statements

We have audited the accompanying financial statements of Black Hills Educational Benefits Cooperative, (the Cooperative) (a public entity risk pool) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether



# INDEPENDENT AUDITOR'S REPORT (CONTINUED)

due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Black Hills Educational Benefits Cooperative, as of June 30, 2013 and 2012, and the respective changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 through 10 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic statements in an appropriate operational, economic, historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information comparing the information for consistency with responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements of Black Hills Education Benefits Cooperative's



# INDEPENDENT AUDITOR'S REPORT (CONCLUDED)

financial statements. The Cooperative has not presented certain revenue and claims development information that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 10, 2014 on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Cooperative's internal control over financial reporting and compliance.

David Pummel & Associates, LLP

Belle Fourche, South Dakota January 10, 2014



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors
Black Hills Educational Benefits Cooperative
Sturgis, South Dakota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Black Hills Educational Benefits Cooperative, (the Cooperative) (a public entity risk pool) as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which comprise the basic financial statements, and have issued our report thereon dated January 10, 2014.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

of obtaining reasonable assurance about whether the Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance those provisions was not an objective of our accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under Government Auditing Standards and which is described in the accompanying schedule of findings as item 2013-2.

The Cooperative's written response to the findings identified in our audit is described in the accompanying schedule of findings. We did not audit this response and, accordingly, we express no opinion on it.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* 



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONCLUDED)

Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, as required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

David Pummel & Associates, LLP

Belle Fourche, South Dakota January 10, 2014



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE MANAGEMENT DISCUSSION AND ANALYSIS JUNE 30, 2013

This section of Black Hills Educational Benefits Cooperative's (BHEBC) annual financial report presents discussion and analysis of BHEBC's financial performance during the fiscal year ended on June 30, 2013. Please read it in conjunction with BHEBC's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

- BHEBC's net position decreased \$1,567,811; cash decreased 47.42%, while investments decreased 28.55%.
- During the year, BHEBC's revenues generated from premiums and investment income were \$1,567,811 less than the \$5,556,750 in expenditures.
- The total cost of BHEBC's programs increased by 37.10% which was primarily due to a significant increase in net claims paid. Professional fees decreased because the actuarial study was not required for all districts this year.
- The proprietary fund reported a \$1,567,811 current year deficit due to higher than anticipated claims and losses in investment income.

# OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts - management's discussion and analysis (this section) and the basic financial statements.

Proprietary fund statements offer short and long-term financial information about the activities that BHEBC operates like a business.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### Fund Financial Statements

The fund financial statements provide more detailed information about BHEBC's one fund. Funds are accounting devices used to keep track of specific sources of funding and spending for particular purposes. Fund accounting is required by South Dakota State Law.

BHEBC's operations fall under the Proprietary Fund type.

Proprietary Fund - Services for which BHEBC charges a fee are reported in a proprietary fund. The insurance fund is the only fund maintained by BHEBC.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE MANAGEMENT DISCUSSION AND ANALYSIS (CONTINUED) JUNE 30, 2013

# FINANCIAL ANALYSIS OF BHEBC AS A WHOLE

#### Net Position

BHEBC's combined statement of net position increased as follows:

Table A-1
Black Hills Educational Benefits Cooperative
Statement of Net Position

Current Assets Total Assets	Proprietary Fund Activities FY 2013 \$ 3,561,939 \$ 3,561,939	Fund Activities FY 2012 \$ 4,830,110 \$ 4,830,110
Current Liabilities  Total Liabilities  Unrestricted Net Position	\$ 863,244 \$ 863,244 \$ 2,698,695	\$ 563,604 \$ 563,604
Total Net Position	\$ 2,698,695	\$ 4,266,506 \$ 4,266,506
Beginning Net Position Change in Net Position	\$ 4,266,506 ( <u>\$ 1,567,811</u> )	\$ 4,104,633 \$ 161,873
Percentage of Increase (Decrease) in Net Position	(36.75%)	3.94%

The Statement of Net Position reports all financial and capital resources. The Statement presents the assets and liabilities in order of relative liquidity. The liabilities of BHEBC, consisting of claims incurred but not paid, have been reported in this same manner on the Statement of Net Assets. The difference between BHEBC's assets and liabilities is its net position.

# Changes in Net Assets

BHEBC's revenues totaled \$3,988,939. (See Table A-2.) Most of BHEBC's revenue comes from Other Revenue - Local Sources i.e. premiums from member districts. BHEBC's expenses cover support services, which include board services, fiscal services; and non-programmed charges, which include insurance premiums, claims, claims services, claims administration services and disease management fees.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE MANAGEMENT DISCUSSION AND ANALYSIS (CONTINUED) JUNE 30, 2012

# BUSINESS-TYPE ACTIVITIES

Table A-2 also considers the operations of the business-type activities.

Revenues from BHEBC's business-type activities decreased by 5.36% to \$3,988,939, and expenses increased by 37.10% to \$5,556,751. Factors contributing to these changes include:

- Revenues decreased because of a decrease in investment income which was greater than the 1.72% increase in premiums.
- The primary reason for the increase in expenses is a 40.67% increase in the net claims paid, which was then compounded by a 20.76% increase in premiums paid, a 2.53% increase in administration fees, and a decrease in professional fees (actuarial study was not required for any of the districts).
- The increase in premium income correlated to the increase in premiums and fees paid. Enrollment remains relatively stable.

Table A-2
Black Hills Educational Benefits Cooperative
Changes in Net Position

	Total Proprietary Fund Activities FY 2013	Total Proprietary Fund Activities FY 2012
Revenues		
Earnings from		
Investments & Deposits	(\$ 10,669)	\$ 285,510
Other Revenue - Local		
Sources	3,999,608	3,929,550
Total Revenues	3,988,939	4,215,060
Expenses		
Support Services	75,865	16,092
Non-Programmed Charges	5,480,885	4,037,095
Total Expenses	5,556,750	4,053,187
Increase (Decrease)		
in Net Position	( <u>\$ 1,567,811</u> )	\$ 161,873
Ending Net Position	\$ 2,698,695	\$ 4,266,506



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE MANAGEMENT DISCUSSION AND ANALYSIS (CONCLUDED) JUNE 30, 2013

# FINANCIAL ANALYSIS OF BHEBC'S FUND

The Proprietary Funds decreased \$1,567,811 this year. Future premium and claim increases will be covered by increased premium rates and reserves.

#### BUDGETARY HIGHLIGHTS

The Board approves a preliminary budget in May and adopts the final budget in August.

# CAPITAL ASSET ADMINISTRATION

BHEBC has not acquired any capital assets.

#### LONG-TERM DEBT

BHEBC has not and cannot incur any long-term debt.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

BHEBC's current economic position has seen a decrease in fund balance. This decrease can be attributed to the practice of increasing premiums by less than the industry standard. While the industry increases are in the double digits, premiums increases were held at less than 5 percent in order to continue grandfather status under the Affordable Care Act. The overall budget for next year increased slightly to correspond to increase in premiums and projected claims.

# CONTACTING BHEBC'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of BHEBC's finances and to demonstrate BHEBC's accountability for the money it receives. If you have questions about this report or need additional information, contact Black Hills Special Services Cooperative's Business Office, P.O. Box 218, Sturgis, SD 57785.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE STATEMENTS OF NET POSITION JUNE 30, 2013 AND 2012

	2013	2012
CURRENT ASSETS		
Cash Accounts receivable Prepaid insurance Investments	\$ 114,307 269,248 689 3,177,695	\$ 217,408 164,202 1,041 4,447,459
TOTAL CURRENT ASSETS	\$ 3,561,939	\$ 4,830,110
CURRENT LIABILITIES		
Deferred revenue Claims incurred but not reported	\$ 130,767	•
	732,477	563,604
TOTAL CURRENT LIABILITIES	863,244	563,604
NET POSITION - UNRESTRICTED	2,698,695	4,266,506
TOTAL CURRENT LIABILITIES AND NET POSITION	\$ 3,561,939	\$ 4,830,110

See accompanying notes.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

	2013	2012		
OPERATING REVENUE	4 2 000 000	4 2 202 552		
Premiums	\$ 3,999,608	\$ 3,929,550		
OPERATING EXPENSE				
Advertising	565	617		
Administration	124,670	125,190		
Claims	4,908,514	3,489,442		
Directors' fees	3,225	3,225		
Insurance premiums	509,376	422,448		
Professional fees	10,350	12,250		
Office expense	50	15		
	5,556,750	4,053,187		
OPERATING LOSS	(1,557,142)	(123,637)		
NONOPERATING REVENUE (EXPENSE)				
Investment income	147,037	177,901		
Net realized gain on investments Net unrealized gain (loss) on	8,034	1,468		
investments	( 165,740)	106,141		
	( 10,669)	285,510		
INCREASE (DECREASE) IN NET POSITION	( 1,567,811)	161,873		
NET POSITION - BEGINNING OF YEAR	4,266,506	4,104,633		
NET POSITION - END OF YEAR	\$ 2,698,695	\$ 4,266,506		

See accompanying notes.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE STATEMENTS OF CASH FLOWS

# FOR THE YEARS ENDED JUNE 30, 2013 AND 2012

	2013	2012
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash receipts from participants Claims paid Cash payments for insurance Cash payments for administration Other operating cash payments	\$ 4,130,375 ( 4,844,687) ( 509,024) ( 124,670) ( 14,190)	( 3,489,442) ( 422,061)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	(_1,362,196)	58,118
CASH FLOWS FROM INVESTING ACTIVITIES  Proceeds from sale of investments  Purchase of investments  Investment income	2,112,283 ( 1,000,225)	
NET CASH PROVIDED BY INVESTING ACTIVITIES	1,259,095	455
NET INCREASE (DECREASE) IN CASH	( 103,101)	58,573
CASH - BEGINNING OF YEAR	217,408	158,835
CASH - END OF YEAR	\$ 114,307	\$ 217,408
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating loss Adjustments to reconcile operating loss to net cash provided by operating activities Decrease (increase) in	(\$ 1,557,142)	(\$ 123,637)
Accounts receivable Prepaid insurance Increase (decrease) in Deferred revenue	( 105,046) 352 130,767	( 56,143) 387
Claims payable	168,873	237,511
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	( <u>\$ 1,362,196</u> )	\$ 58,118



See accompanying notes.

# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013 AND 2012

# NOTE 1 - DESCRIPTION OF THE COOPERATIVE AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of the Cooperative

Black Hills Educational Benefits Cooperative (the Cooperative) is a public entity risk pool organized as a cooperative education service unit, comprised of member public entities. The Cooperative was organized July 1, provide employee health benefit services to employees of member public entities through a partially self-funded plan. Risk is assumed by Black Hills Educational Benefits Cooperative. Member public entities are not liable for claims in excess of Cooperative assets. The goal of the Cooperative is to assist participating member public entities in providing appropriate benefits for all employees and families on a cooperative basis, services that these public entities would not be able to provide as effectively or as economically acting alone. Public entities seeking membership must be approved by an affirmative vote of a majority of the members of the Board of Directors. Any member entity may withdraw from the Cooperative by action of its Board of Directors. Withdrawal notice shall be made prior to February 1 for the succeeding school year. The Board of Directors can raise premiums or commit participating entities to obligations beyond the membership period. Cooperative cannot enter into any long-term debt. party administrator is selected to administer all claims and secure reinsurance and other insurance coverage. Plan members currently are Black Hills Special Services Cooperative, New Underwood School District 51-3, Wall School District 51-5, Custer School District 16-1, Oelrichs School District 23-3, and Belle Fourche School District 9-1.

Summary of Significant Accounting Policies

### 1. Basis of Accounting

The Cooperative is a government entity comprised of one enterprise fund which uses the accrual basis of accounting for financial statement purposes. Revenues are recognized in the period in which they become due. Expenses are recognized in the period in which the related liability is incurred.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2013 AND 2012

# NOTE 1 - DESCRIPTION OF THE COOPERATIVE AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Deposits and Investments - Credit Risk, Concentrations of Credit Risk and Interest Rate Risk

Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized below:

Deposits - The Cooperative's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1 and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments - In general, SDCL 4-5-6 permits Cooperative funds to be invested in (a) securities of the United States and securities guaranteed by the United States government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; shares of an or in open-end, no-load mutual administered by an investment company whose investments are securities described in (a) above; and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires investments to be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

Credit Risk - State law limits eligible investments for the Cooperative, as discussed above. The Cooperative has no investment policy that would further limit its investment choices.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2013 AND 2012

# NOTE 1 - DESCRIPTION OF THE COOPERATIVE AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Deposits and Investments - Credit Risk, Concentrations of Credit Risk and Interest Rate Risk (continued)

The Cooperative had the following investments at June 30, 2013 and 2012. All investments are in an internal deposit and investment pool.

			2013		2012
	Credit		Market		Market
	Rating		Value		Value
Government National Mortgage Assn					<del></del>
Real Estate Mortgage Investment					
Conduits	Not Rated	\$	15,003	\$	23,148
Federal National Mortgage Assn					
Notes	AAA		33,911		75,303
Real Estate Mortgage Investment					•
Conduits	Not Rated		254,710		646,746
Federal Home Loan Mortgage Corp					•
Notes	AAA		289,073		706,102
Real Estate Mortgage Investment			•		•
Conduits/Collateral Mortgage					
Obligations	Not Rated	1	,092,207		1,720,771
Federal Farm Credit Bank					, ,
Notes	AAA		177,277		187,544
Federal Home Loan Bank			•		, , , , , , , , ,
Notes	AAA		274,303		97,129
		-	,		
Total Investments		\$ 2	,136,484	\$ :	3,456,743

As of June 30, 2013, the Coop had the following maturities of investments:

		Investment	: Ma	turities	(in	years)
		Fair		Less		More
		<u>Value</u>		Than 10	_	Than 10
Government National Mortgage Assn						
Real Estate Mortgage Investment						
Conduits	\$	15,003	\$		\$	15,003
Federal National Mortgage Assn						
Notes		33,911				33,911
Real Estate Mortgage Investment						
Conduits		254,710				254,710
Federal Home Loan Mortgage Corp						
Notes		289,073				289,073
Real Estate Mortgage Investment						·
Conduits/Collateral Mortgage						
Obligations	1	,092,207				1,092,207
Federal Farm Credit Bank						
Notes		177,277				177,277
Federal Home Loan Bank		·				
Notes		274,303				274,303
•						
	\$ 2	136,484	\$		\$	2,136,484



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2013 AND 2012

# NOTE 1 - DESCRIPTION OF THE COOPERATIVE AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Deposits and Investments - Credit Risk, Concentrations of Credit Risk and Interest Rate Risk (concluded)

The Real Estate Mortgage Investment Conduits (REMICs) and Collateralized Mortgage Obligations (CMOs) are categorized based on their due date. Many of the REMICs and CMOs pay principal throughout their life.

The Real Estate Mortgage Investment Conduits (REMICs) and Collateralized Mortgage Obligations (CMOs) above do not qualify as lawful investments under state law.

Interest Rate Risk - The Cooperative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk - The Cooperative places no limit on the amount that may be invested in any one issuer.

Custodial Credit Risk - The Cooperative's investments are in a safekeeping account held by RBC Wealth Management which has been designated its fiscal agent. There is no investment policy limiting the amount that can be held by one fiscal agent.

# 3. Cooperative Benefits

Cooperative liabilities for health claims incurred but not reported are estimated by the third party administrator based on experience and claims filed after the Cooperative's year-end.

4. Cash and Cash Equivalents

For the purpose of the Statement of Cash Flows, the Cooperative considers all highly liquid investments and deposits with a term to maturity of three months or less when purchased to be cash equivalents.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2013 AND 2012

# NOTE 1 - DESCRIPTION OF THE COOPERATIVE AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONCLUDED)

# 5. Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could differ from those estimates.

# 6. Revenue and Expense Classifications

In the proprietary fund's Statements of Revenue, Expenses and Changes in Net Position, revenues and expenses are classified in a manner consistent with how they are classified in the Statements of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

# 7. Equity Classifications

Equity is classified as net position. The Cooperative has only unrestricted net position. Unrestricted net position is defined as all net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### NOTE 2 - UNPAID CLAIMS LIABILITIES

As discussed in Note 1, the Cooperative establishes a liability for both reported and unreported insured events, which includes estimates of future payments and losses. The following represents changes in those aggregate liabilities for the Cooperative during the years ended June 30, 2013 and 2012:

2013 2012

Amounts currently payable and estimated incurred but not reported to or for participants and dependents.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2013 AND 2012

# NOTE 2 - UNPAID CLAIMS LIABILITIES (CONTINUED)

	2013	2012
Balance at beginning of year Claims reported and approved	\$ 563,604	\$ 326,093
for payment	5,304,622	3,845,374
Claims paid	(5,304,622)	(3,845,374)
Increase (decrease) in	, , ,	. ,
estimated claims incurred		•
but not reported	168,873	237,511
Balance at end of year	\$ 732,477	\$ 563,604

# NOTE 3 - RELATED PARTY

Black Hills Special Services Cooperative (BHSSC) provides office space, office supplies, and wages for the business manager for the Cooperative. The Cooperative reimburses BHSSC \$300 per month for these expenses for a total of \$3,600 for the period ended June 30, 2013 and 2012.

# NOTE 4 - EXCESS RISK HEALTH INSURANCE AND LIFE INSURANCE

The Cooperative purchases excess risk insurance covering claims over \$70,000 per policy year per covered person. The policy has an unlimited annual and lifetime limit. The Cooperative also purchases life insurance for plan participants.

# NOTE 5 - ELIGIBLE INVESTMENTS

The Cooperative has invested in Real Estate Mortgage Investment Conduits (REMICs) and Collateralized Mortgage Obligations (CMOs) which, because they are derivatives of the underlying securities, do not qualify as lawful investments under SDCL 4-5-6. These investments make up 64% of total investments.

The Cooperative has ceased investing in REMICs and CMOs but did not sell the existing portfolio REMICs and CMOs as a significant financial loss was anticipated if the securities were sold prior to maturity.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONCLUDED) JUNE 30, 2013 AND 2012

# NOTE 6 - RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts and errors and omissions. During the period ended June 30, 2013, the Cooperative managed its risks as follows:

# Liability Insurance

The Cooperative purchases liability insurance for risks related to torts and errors and omissions of directors and officers from a commercial carrier. There have been no claims resulting from these risks during the past three years.

# NOTE 7 - SUBSEQUENT EVENTS

The Cooperative had no subsequent events requiring recording or disclosure in the financial statements through January 10, 2014, which is the date the financial statements were available for issue.



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE SCHEDULE OF AUDIT FINDINGS JUNE 30, 2013

#### PRIOR AUDIT FINDINGS

# Finding 2012-1 Segregation of Duties

This finding has been restated as current audit finding 2013-1.

# Finding 2012-2 Qualified Investments

This finding has been restated as current audit finding 2013-2.

#### CURRENT AUDIT FINDINGS

# Finding 2013-1 Segregation of Duties

### Criteria

A good system of internal accounting control includes the segregation of duties of accounting personnel, where no one individual has control over the assets, records transactions, and authorizes transactions.

### Condition

Black Hills Educational Benefits Cooperative (BHEBC) does not have an adequate segregation of duties over the general operating and investment accounts.

### Cause

The size of the BHEBC staff does not provide for an optimum segregation of duties, although several compensating monitoring controls have been implemented.

### Effect

One person has control of the assets, records transactions and authorizes transactions.

# Recommendation

Many compensating monitoring activities have been implemented using the board of directors and Black Hills Special Services Cooperative employees. The board of directors and manager should continue to implement and perform all practical oversight and review functions.

# Management's Response

BHEBC does not employ any staff. BHEBC contracts with Black Hills Special Services Cooperative (BHSSC) for fiscal services. Because of the limited number of banking, investment, and general ledger transactions during the year, the fiscal services are provided



# BLACK HILLS EDUCATIONAL BENEFITS COOPERATIVE SCHEDULE OF AUDIT FINDINGS (CONTINUED) JUNE 30, 2013

# CURRENT AUDIT FINDINGS (CONTINUED)

# Finding 2013-1 Segregation of Duties (Continued)

primarily by the business manager, with compensating monitoring activities by the board of directors, the independent claims administrator and other BHSSC staff. All premiums received are monitored by the independent claims administrator, First Administrators, and all individual claims paid are reviewed, approved and paid by First Administrators. Due to its size, it is not cost beneficial to take further corrective action.

# Finding 2013-2 Qualified Investments

# Criteria

The Cooperative is required to follow SDCL 4-5-6 requirements for investments.

# Condition

Investments in Real Estate Mortgage Investment Conduits (REMICs) and Collateralized Mortgage Obligations (CMOs) of the Federal National Mortgage Association (FNMA), Federal Home Loan Mortgage Corporation (FHLMC) and Government National Mortgage Association (GNMA) do not qualify as lawful investments under SDCL 4-5-6.

#### Cause

The BHEBC and its fiscal agent, RBC Wealth Management, were unaware that the REMICs and CMOs were not lawful investments under South Dakota law.

#### Effect

The Cooperative is invested in unlawful investments.

### Recommendation

The Cooperative should cease its investment in REMICs and CMOs and take all prudent steps to dispose of existing REMICs and CMOs in its portfolio.

# Management's Response

BHEBC has instructed RBC Wealth Management to discontinue investing in these securities. However, selling the existing securities would result in a significant financial loss to BHEBC. As these securities mature or are called, the monies collected will be reinvested in qualified investments under SDCL 4-5-6.

